

CORNERSTONE METROPOLITAN DISTRICT NO. 2  
FINANCIAL STATEMENTS AND REPORT OF  
INDEPENDENT CERTIFIED PUBLIC ACCOUNTANTS

December 31, 2021

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## INDEPENDENT AUDITOR'S REPORT

To the Board of Directors  
Cornerstone Metropolitan District No. 2

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, and the major fund of Cornerstone Metropolitan District No. 2 as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, and the major fund of Cornerstone Metropolitan District No. 2 (the District), as of December 31, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of



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not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### **Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The budgetary schedule is presented



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for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedule is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Chadwick, Steinkirchner, Davis & Co., P.C.*

Chadwick, Steinkirchner, Davis & Co., P.C.  
June 14, 2022

## **Cornerstone Metropolitan District No. 2 Management's Discussion and Analysis December 31, 2021**

As management of Cornerstone Metropolitan District No. 2 (the "District"), we offer readers of the District's financial statements this narrative overview and analysis of the financial activities of the District for the fiscal year ended December 31, 2021.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the District's basic financial statements. The District's basic financial statements are comprised of three components: 1) government-wide financial statements; 2) fund financial statements; and 3) notes to the financial statements. This report also contains additional supplementary information in addition to the basic financial statements and notes.

### **Government-wide financial statements**

The government-wide financial statements are designed to provide readers with a broad overview of the District's finances, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all the District's assets, deferred outflows, liabilities, and deferred inflows with the difference reported as net position.

The Statement of Activities presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

The governmental activities of the District relate to satisfying an intergovernmental agreement with Cornerstone Metropolitan District No. 1 and to service the District's long-term debt requirements. The government-wide financial statements can be found on pages 8 and 9 of this report.

### **Fund financial statements**

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The District, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The District currently has one fund, the Debt Service Fund.

### **Governmental funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. The governmental funds provide a reconciliation to facilitate this comparison between governmental funds and governmental activities. The governmental funds financial statements are located on pages 10 through 12 of this report.

### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The Notes to the Financial Statements can be found starting on page 13 of this report.

### Government-wide Financial Analysis

The following table shows a condensed statement of net position as of December 31, 2020, derived from the government-wide financial statements.

#### Cornerstone Metropolitan District No. 2 Net Position

	<b>Governmental Activities 2021</b>	<b>Governmental Activities 2020</b>
<b>Assets:</b>		
Current assets	\$ 756,124	\$ 706,491
Other assets	-	-
<b>Total Assets</b>	<u>756,124</u>	<u>706,491</u>
<b>Liabilities &amp; Deferred Inflows:</b>		
Current liabilities & deferred inflows	679,879	649,097
Long-term and other liabilities	<u>45,005,724</u>	<u>42,899,889</u>
<b>Total Liabilities &amp; Deferred Inflows</b>	<u>45,685,603</u>	<u>43,548,986</u>
<b>Net Position:</b>		
Restricted	76,245	34,526
Unrestricted	<u>(45,005,724)</u>	<u>(42,877,021)</u>
<b>Total Net Position</b>	<u>\$ (44,929,479)</u>	<u>\$ (42,842,495)</u>

The District is the “taxing district” in a dual district structure whereby the District has and will continue to finance the construction and operation of the infrastructure for Cornerstone subdivision. The District has entered into a District Facilities Construction and Service Agreement with Cornerstone Metropolitan District No. 1. Under the agreement, District No. 1 (the “operating district”) is responsible for managing the construction of all facilities and improvements and for the operation and maintenance of all improvements not conveyed to another public entity. The District is responsible for providing the funding for all infrastructure improvements and the revenue needed to support the ongoing operation and maintenance of the improvements and public facilities. The District reports a liability for the “capital obligation” for construction costs as well as the “service obligation” for the excess costs of operating and maintaining the facilities. Even though it is doubtful that the District will ever be able to fund such obligations based on the current revenue levels, the liabilities are required to be reported in the Statement of Net Position.

At the end of the current fiscal year, the District has a negative unrestricted net position which is primarily a result of the issuance of the Series 2010 A and B Bonds and reporting of the capital and service obligation owed to District No. 1, combined with the infrastructure assets being owned and recorded on the books of District No. 1 and other governmental entities.

The following table shows a condensed statement of activities, derived from the government-wide financial statements.

**Cornerstone Metropolitan District No. 2  
Change in Net Position**

	<b>Governmental Activities 2021</b>	<b>Governmental Activities 2020</b>
<b>Revenues:</b>		
Charges for services	\$ -	\$ -
Property taxes	569,165	490,011
Interest and other income	29,934	8,814
Operating grants and contributions	-	-
Capital grants and contributions	-	-
<b>Total Revenues</b>	<u>599,099</u>	<u>498,825</u>
<b>Expenses:</b>		
General government	16,668	10,146
Intergovernmental agreement	739,741	704,177
Interest expense	1,929,674	1,819,425
<b>Total Expenses</b>	<u>2,686,083</u>	<u>2,533,748</u>
<b>Change in Net Position</b>	<u>(2,086,984)</u>	<u>(2,034,923)</u>
<b>Net Position- Beginning</b>	<u>(42,842,495)</u>	<u>(40,807,572)</u>
<b>Net Position- Ending</b>	<u>\$ (44,929,479)</u>	<u>\$ (42,842,495)</u>

The primary reasons for the decrease in net position during both 2020 and 2021 are 1) the excess in debt service expenses on the 2010 A and 2010 B Bonds over revenues available for such debt service; and 2) additions to obligations owed to District No. 1 for unfunded accrued interest on developer notes.

**Financial Analysis of the District's Funds**

As mentioned earlier, the District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds**

The focus of the District's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the District's financing requirements.

Debt Service Fund revenues were \$660,928 in 2021 and consisted primarily of property and specific ownership taxes.

Debt Service Fund expenditures totaled \$619,209 in 2021 and were primarily related to partial interest payments on the 2010A Bonds and funding provided to District No. 1 used towards community operations.



As of the end of 2021, the District's governmental fund reported an ending fund balance of \$76,245. This balance is restricted for future debt service.

### **Budget variances**

The District collected more in property taxes during 2021 than had been budgeted due to payment of prior year taxes by taxpayers which were not purchased by investors at the prior year tax lien sale. These increases in available revenues resulted in increased funding available for payment of interest on the bonds and for transfer to District No. 1. The Debt Service Fund budget to actual report can be found in the Supplementary Information section of this report, on page 24.

### **Long-term debt**

As of December 31, 2021 the Series 2010 A and B Bonds principal balances totaled \$21,483,001. The District did not have sufficient revenue to allow payment of all of its debt service on the 2010A Bonds. It is not anticipated the shortfall will be made up but rather that additional shortfalls will continue into future years based on the District's current financial condition. Additionally, since the District does not have sufficient revenues to allow payment of interest on the 2010B Bonds, such amounts have been accrued to future years. Details regarding the District's long-term debt are located in Note E starting on page 19 of this report.

### **Economic Conditions and Outlook:**

Beginning in 2012, the District saw a large-scale reduction in the District's assessed value reflecting an overall decrease of approximately 80% since 2010, which can be attributed to the overall downturn in the real estate market, the pull out of the original developer from the Cornerstone community, and litigation with the subsequent purchasers which was settled during 2015. The significant decrease in assessed valuation has caused funding shortfalls for both the 2010A and 2010B Bonds as well as to District No. 1 for operations. Beginning in 2014 the District increased the debt service mill levy rate from 32 to the maximum of 40 mills to partially offset the reduction in assessed values. However, even with the increased mill levy, the District does not generate sufficient property tax revenues to cover debt expenses and has been using accumulated reserves to cover the shortfall. The Reserve fund balance was fully depleted in 2017. The District will not have sufficient funds available from the reserve fund or property tax revenue to meet its debt service obligations of the 2010A or 2010B Bonds. Such shortfalls shall accrue to future years but since the District is levying the maximum mill levy, the Bonds are not in a default status. Shortfalls of revenue available for debt service are expected to continue. See Note E beginning on page 19 for additional information.

### **Request for Information**

This financial report is designed to provide a general overview of the District's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Cornerstone Metropolitan District No. 2, c/o Marchetti & Weaver, LLC, 28 2<sup>nd</sup> Street, Unit 213, Edwards, CO 81632, (970) 926-6060.

Cornerstone Metropolitan District No. 2

STATEMENT OF NET POSITION

December 31, 2021

	<u>Governmental Activities</u>
<b>ASSETS</b>	
Cash and investments - restricted	\$ 23,864
Due from treasurer	141,465
Property taxes receivable	590,795
Total assets	<u>756,124</u>
<b>LIABILITIES</b>	
Intergovernmental payable	89,084
Accrued interest payable	9,963,178
Non-current capital and service obligations due to Cornerstone Metro District No. 1	13,559,545
Bonds payable, current portion	150,000
Bonds payable, non-current portion	21,333,001
Total liabilities	<u>45,094,808</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred property tax revenue	590,795
Total deferred inflows of resources	<u>590,795</u>
<b>NET POSITION</b>	
Restricted for debt service	76,245
Unrestricted	(45,005,724)
Total net position	<u>\$ (44,929,479)</u>

The accompanying notes are an integral part of this statement.

Cornerstone Metropolitan District No. 2

STATEMENT OF ACTIVITIES

Year ended December 31, 2021

Function/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Primary government:					Primary Government
Governmental activities:					Governmental Activities
General government	\$ 16,668	\$ -	\$ -	\$ -	\$ (16,668)
Intergovernmental agreement	739,741	-	-	-	(739,741)
Interest and related costs on long term debt	1,929,674	-	-	-	(1,929,674)
Total primary government	<u>\$ 2,686,083</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>(2,686,083)</u>
General revenues (expenses):					
Property taxes					501,124
Specific ownership taxes					68,041
Interest income					29,934
Total general revenues and transfers					<u>599,099</u>
Change in net position					<u>(2,086,984)</u>
Net position - beginning					<u>(42,842,495)</u>
Net position - ending					<u>\$ (44,929,479)</u>

The accompanying notes are an integral part of this statement.

Cornerstone Metropolitan District No. 2

BALANCE SHEET - GOVERNMENTAL FUNDS

December 31, 2021

	<u>Debt Service</u>
<b>ASSETS</b>	
Cash and investments - restricted	\$ 23,864
Due from treasurer	141,465
Property taxes receivable	590,795
Total assets	<u>\$ 756,124</u>
<b>LIABILITIES</b>	
Intergovernmental payable	\$ 89,084
Total liabilities	<u>89,084</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>	
Deferred property tax revenue	590,795
Total deferred inflows of resources	<u>590,795</u>
<b>FUND BALANCES</b>	
Restricted for debt service	76,245
Total fund balances	<u>76,245</u>
Total liabilities, deferred inflows, and fund balance	<u>\$ 756,124</u>
Total governmental fund balance per above	\$ 76,245
<p>Amounts reported for governmental activities in the statement of net position are excluded from the governmental fund balance because:</p> <p>Long term assets or liabilities not receivable or payable in the current year are excluded in the governmental funds. Interest on long-term debt is recognized as an expenditure in governmental funds when due. These items consist of:</p>	
Capital and service obligations due to	
Cornerstone Metro Dist. No. 1	(13,559,545)
Bonds payable	(21,483,001)
Delayed property tax due increases intergovernmental payables	-
Delayed property tax receipts decrease the deferred inflow of property taxes	-
Accrued interest payable	(9,963,178)
Net position of governmental activities	<u>\$ (44,929,479)</u>

The accompanying notes are an integral part of this statement.

Cornerstone Metropolitan District No. 2

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES - GOVERNMENTAL FUNDS

Year ended December 31, 2021

	<u>Debt Service</u>
Revenues	
Property taxes	\$ 562,953
Specific ownership taxes	68,041
Investment income	29,934
Total general revenues	<u>660,928</u>
Expenditures	
General government	
Operations transfer to Cornerstone Metro District No. 1	405,675
Treasurer's fees	10,496
Debt service	
Treasurer's fees	6,172
Bond principal	-
Bond interest	196,866
Total expenditures	<u>619,209</u>
Excess of revenues over (under) expenditures	41,719
Fund balances:	
Beginning of the year	34,526
End of the year	<u><u>\$ 76,245</u></u>

The accompanying notes are an integral part of this statement.

Cornerstone Metropolitan District No. 2

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND  
CHANGES IN FUND BALANCES OF GOVERNMENT FUNDS TO THE  
STATEMENT OF ACTIVITIES

Year ended December 31, 2021

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Amounts reported as governmental activities in the Statement of Activities are different because:	
Net change in fund balance - total governmental funds	\$ 41,719
Interest expense is recognized as it comes due and is able to be paid in the funds but is recognized as it accrues in the government wide statements.	(1,732,808)
Prior year operations transferred to Dist. No. 1 are current expenditures in the funds but are not recognizable in the statement of activities when due.	38,961
Prior year property tax receipts are not recognized in the statement of activities but are a current economic resource in the funds.	(61,829)
Capital and service obligations reported in the Statement of Activities do not provide or consume current financial resources and, therefore, are not reported as revenues or expenditures in governmental funds.	(373,027)
Change in net position of governmental activities	<u>\$ (2,086,984)</u>

The accompanying notes are an integral part of this statement.

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

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**NOTE A – DEFINITION OF REPORTING ENTITY**

Cornerstone Metropolitan District No. 2 (the “District”), a quasi-municipal corporation and political subdivision of the State of Colorado, was organized concurrently with Cornerstone Metropolitan District No. 1 (“District No. 1” and collectively the “Districts”) by District Court Order on November 15, 2004, as amended December 22, 2004, and is governed pursuant to provisions of the Colorado Special District Act (Title 32). The Districts’ service area is located in both Montrose County and Ouray County. The Districts operate under a Consolidated Service Plan to provide financing for the design, acquisition, construction and installation of essential public purpose facilities including streets, water, storm drainage, sanitary sewer, parks and recreation, transportation, television relay, mosquito control and fire protection, and the operation and maintenance of the Districts. Under the Service Plan, the District is intended to be the Taxing District related to District No. 1, the Operating District.

The reporting entity consists of (a) the primary government; i.e., the District, and (b) organizations for which the District is financially accountable. The District is considered financially accountable for legally separate organizations if it is able to appoint a voting majority of an organization’s governing body and is either able to impose its will on that organization or there is a potential for the organization to provide specific financial benefits, to, or to impose specific financial burdens on, the District. Consideration is also given to other organizations which are fiscally dependent; i.e., unable to adopt a budget, levy taxes, or issue debt without approval by the District. Organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete are also included in the reporting entity.

Based on the criteria discussed above, the District is not financially accountable for any other entity, nor is the District a component unit of any other government.

The District has no employees and contracts for all of its management and professional services.

**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The significant accounting policies of the District are described as follows:

1. Government- wide and Fund Financial Statements

The District’s basic financial statements include both government-wide (reporting the District as a whole) and fund financial statements (reporting the District’s major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The District currently has only government-type activities.

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

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**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

1. Government- wide and Fund Financial Statements- Continued

The Statement of Net Position reports all financial and capital resources of the District. The difference between the assets, deferred outflows, liabilities, and deferred inflows of the District is reported as net position. Since District No. 1 is ultimately responsible for owning and operating the infrastructure of the community, and District No. 2 is ultimately responsible to provide funding for such, the net position of the District shows a negative balance as District No. 1 reports the capital assets financed in part by District No. 2.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

2. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Expenditures for redemption of bonds are recorded as a reduction in liabilities.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are property taxes. All other revenue items are considered to be measurable and available only when cash is received by the District. Expenditures, other than interest on long-term obligations, are recorded when the liability is incurred or the long-term obligation paid.



Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

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**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES – CONTINUED**

2. Measurement Focus, Basis of Accounting, and Financial Statement Presentation- Continued

The District reports the following major governmental funds:

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long- term debt and contractual obligations to District No.1.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include all taxes received from other governmental activities.

When both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

3. Budgets

In accordance with the State Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund presented on the modified accrual basis of accounting.

4. Fund Equity

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned. Because circumstances differ among governments, not every government or every governmental fund will present all of these components.

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

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**NOTE B – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES- CONTINUED**

4. Fund Equity- Continued

The following classifications describe the relative strength of the spending constraints:

- *Nonspendable fund balance* – The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.
- *Restricted fund balance* – The portion of fund balance that is constrained to be used for a specific purpose by external parties (such as bondholders and Cornerstone Metropolitan District No. 1), constitutional provisions, or enabling legislation.
- *Committed fund balance* – The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government’s highest level of decision – making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.
- *Assigned fund balance* – The portion of fund balance that is constrained by the government’s intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.
- *Unassigned fund balance* – The residual portion of fund balance that does not meet any of the criteria described above. If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District’s policy to use the most restrictive classification first.

5. Fund Balance Classifications

The total fund balance of the governmental funds was \$76,245 as of December 31, 2021. The entire balance was restricted for the payment of future debt service principal, interest and related costs, as well as operational funding to District No. 1.

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

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**NOTE C – CASH AND INVESTMENTS**

The Colorado Public Deposit Protection Act (“PDPA”) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least equal to 102% of the aggregate uninsured deposits. The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

As of December 31, 2021, the District’s had no cash deposits.

1. Investments

The District has not adopted a formal investment policy, however, the District follows State statutes regarding investments.

The District generally limits its concentration of investments to those noted with an asterisk (\*) below, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk disclosure requirements or subject to investment custodial credit risk for investments that are in the possession of another party.

Colorado revised statutes limit investment maturities to five year or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirements.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States, certain U.S. government agency securities and the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Bankers acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Guaranteed investment contracts
- \* Local government investment pools

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

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**NOTE C – CASH AND INVESTMENTS – CONTINUED**

The local government investment pools, which include the Colorado Surplus Asset Fund Trust (“CSAFE”) and the Colorado Local Government Liquid Asset Trust (“Colotrust”) are both rated AAAM by Standard & Poor’s.

As of December 31, 2021, the District had the following investments:

<b>Investment</b>	<b>Maturity</b>	<b><u>Fair Value</u></b>
Colotrust	Weighted average Under 60 days	<u>\$ 23,864</u>

2. COLOTRUST

During 2021, the District was invested in the Colorado Local Government Liquid Asset Trust (“ColoTrust”), which is an investment vehicle established for local government entities to pool surplus funds. The State Securities Commissioner administers and enforces all State statutes governing the Trust. The Trust operates similarly to a money market fund and each share is equal in value to \$1.00. The Trust offers shares in two portfolios, COLOTRUST PRIME and COLOTRUST PLUS+. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper and repurchase agreements collateralized by certain obligations of U.S. government agencies. A designated custodial bank serves as custodian for the Trust’s portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust’s investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian’s internal records segregate investments owned by the Trust.

**NOTE D – NON-CURRENT CAPITAL AND SERVICE OBLIGATION**

The District is obligated under the Master IGA (see Note I) between the Districts to provide funding for all public infrastructure improvements (capital obligation) and to provide the revenue needed to support the ongoing operation and maintenance of the improvements and public facilities (service obligation). In 2010 the District issued Bonds (see Note E) to repay a portion of the balances owed to District No. 1. The non-current capital and service obligations due to Cornerstone Metropolitan District No. 1 reported in the Statement of Net Position are the remaining amounts not yet reimbursed to District No. 1 as of December 31, 2021. The District does not have the financial ability to issue additional debt due to declining assessed property values in the District and the cap of 40 mills to be levied for repayment of debt, which is required to be used for repayment of the Bonds of the District before being used to pay the obligations owed to District No. 1. Even though it is not anticipated that the District will be able to repay this balance, accounting rules require that the liability should still be reported in the Statement of Net Position.

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

**NOTE E – LONG-TERM LIABILITIES**

On December 15, 2010, the District concurrently issued \$5,200,000 in Series 2010A Limited Tax General Obligation Refunding Bonds and \$17,000,000 in Series 2010B Subordinate Variable Rate Limited Tax General Obligation Refunding Bonds. The net proceeds of the bonds were transferred to Cornerstone Metropolitan District No. 1 and used to pay off the Series 2006 Bonds previously issued by Cornerstone Metropolitan District No. 1.

The following is an analysis of changes in the District’s long- term debt for the year ended December 31, 2021:

	Balance December 31, 2020	Additions	Payments	Balance December 31, 2021	Due Within One Year
Series 2010A Bonds,	\$ 5,185,000	\$ –	\$ –	\$ 5,185,000	\$ 150,000
Series 2010B Bonds, Direct Placement	<u>16,298,001</u>	<u>–</u>	<u>–</u>	<u>16,298,001</u>	<u>–</u>
	<u>\$ 21,483,001</u>	<u>\$ –</u>	<u>\$ –</u>	<u>\$ 21,483,001</u>	<u>\$ 150,000</u>

The detail of the District’s long- term debt outstanding at December 31, 2021 is as follows:

1. Series 2010A

The Series 2010A Bonds bear interest at a fixed rate of 8.0% with interest payments due semi - annually on June 1 and December 1 of each year. Principal payments are due on December 1 of each year beginning in 2015, continuing through final maturity in 2040. The Bonds are subject to redemption prior to maturity at the option of the District on or after December 1, 2021, without premium. The bonds are payable from the net pledged revenues, including ad valorem property taxes, specific ownership taxes, development fees and other legally available revenues. The property tax mill levy used to pay the bonds is required to be no less than 25 mills and not greater than 40 mills unless there is a change in method of calculating assessed value or any constitutionally mandated tax credit, cut or abatement occurs in which case the mills may be adjusted to maintain revenue levels that are neither enhanced or diminished by these changes. During 2013 the assessed value of property in Montrose and Ouray Counties was reassessed and decreased. The District adjusted the mill levy to the maximum of 40 mills, however this levy is not adequate to fund current debt service. The Bonds were originally secured by a reserve fund in the amount of \$520,000, which was drawn upon to cover multiple shortfalls. As of December 31, 2021 the balance in the reserve fund was \$0, the accumulated debt service shortfall was \$105,000 in principal and \$1,465,741 in interest. Debt service shortfalls are expected to continue.

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

**NOTE E – LONG-TERM LIABILITIES – CONTINUED**

Future principal and interest payments on the Series 2010A bonds are as follows:

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022(Including accrued interest)	\$ 150,000	\$ 1,880,541	\$ 2,030,541
2023	60,000	402,800	462,800
2024	75,000	398,000	473,000
2025	85,000	392,000	477,000
2026	100,000	385,200	485,200
2027 - 2031	750,000	1,782,000	2,532,000
2032 - 2036	1,310,000	1,398,800	2,708,800
2037 - 2040	<u>2,655,000</u>	<u>669,200</u>	<u>3,324,200</u>
Total	<u>\$ 5,185,000</u>	<u>\$ 7,308,541</u>	<u>\$ 12,493,541</u>

2. Series 2010B

The Series 2010B Bonds bear interest at a rate of 6%. Principal payments are due on December 1 of each year beginning in 2023 and continuing through the final maturity date in 2046. The Bonds are subject to redemption prior to maturity at the option of the District at any time, without premium. The Bonds are subordinate to the Series 2010A Bonds and are payable from the remaining net pledged revenues, including ad valorem property taxes, specific ownership taxes and development fees. In the event that a mill levy of 25 mills (the minimum levy required by the 2010A Bonds), along with other available revenues, after making the required annual payments on the 2010A Bonds, is insufficient to pay the debt service on the Series 2010B Bonds, the total mill levy will be increased up to a maximum of 30 mills unless there is a change in method of calculating assessed value or any constitutionally mandated tax credit, cut or abatement occurs in which case the mills may be adjusted to maintain revenue levels that are neither enhanced nor diminished by these changes. During 2013 the assessed value of property in Montrose and Ouray Counties was re-assessed and decreased causing the entire mill levy to be pledged to the 2010A Bonds. The Series 2010B Bonds were originally secured by an irrevocable direct pay letter of credit issued by the Bank of America, N.A. During 2014 the District was advised that the letter of credit would not be renewed and consequently terminated. Pursuant to the terms of the indenture, non-renewal of the letter of credit resulted in conversion of the 2010B Bonds into Developer Bonds on November 24, 2014. The Developer Bonds bear a fixed interest rate of 6%. At the time the bonds were converted there were funds available to pay \$701,999 of principal, leaving an outstanding principal balance as of December 31, 2021 of \$16,298,001. As no funds have been available since the conversion, there is a balance of accrued but unpaid interest as of December 31, 2021 of \$8,462,871.

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

**NOTE E – LONG- TERM LIABILITIES – CONTINUED**

The Subordinate Series 2010B Bonds are also subject to mandatory sinking fund redemption, in part, by lot, on December 1, 2023 and on each December 1 thereafter prior to the maturity date. Future estimated principal and interest payments are as follows, however as the District currently has no funding available to make the required payments, it is anticipated that the unpaid amounts will carry forward to future years and ultimately may never be fully repaid.

	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2022 (Including accrued interest)	\$ —	\$ 9,360,378	\$ 9,360,378
2023	220,000	977,880	1,197,880
2024	230,000	964,680	1,194,680
2025	240,000	950,880	1,190,880
2026	250,000	936,480	1,186,480
2027 - 2031	1,575,000	4,428,300	6,003,300
2032 - 2036	2,060,000	3,900,300	5,960,300
2037 - 2041	3,480,000	3,212,700	6,692,700
2042 - 2046	<u>8,243,000</u>	<u>1,482,600</u>	<u>9,725,601</u>
Total	<u>\$ 16,298,001</u>	<u>\$ 26,214,199</u>	<u>\$ 42,512,200</u>

3. Debt Authorization

On November 2, 2004, the District electors authorized the issuance of indebtedness totaling \$787,500,000 at an interest rate not to exceed 12%. However, pursuant to the Service Plan, the District will not issue more than \$30,000,000 in indebtedness. The following schedule shows the amounts authorized and unissued as of December 31, 2021:

	<u>Authorized November 2, 2004</u>	<u>Authorization Used, Series 2010</u>	<u>Remaining at December 31, 2017</u>
Streets	\$ 60,000,000	\$ —	\$ 60,000,000
Traffic & safety	60,000,000	—	60,000,000
Water	60,000,000	—	60,000,000
Sanitary sewer and storm drainage	60,000,000	—	60,000,000
Parks and recreation	60,000,000	—	60,000,000
Transportation	60,000,000	—	60,000,000
Television relay	60,000,000	—	60,000,000
Mosquito control	60,000,000	—	60,000,000
Fire and ambulance	60,000,000	—	60,000,000
Operations and maintenance	60,000,000	—	60,000,000
Intergovernmental contracts	60,000,000	—	60,000,000
Reimbursement agreements	60,000,000	—	60,000,000
Management services	7,500,000	—	7,500,000
Refunding of debt	<u>60,000,000</u>	<u>22,200,000</u>	<u>37,800,000</u>
Total	<u>\$ 787,500,000</u>	<u>\$ 22,200,000</u>	<u>\$ 765,300,000</u>

Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

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**NOTE F – NET POSITION**

Restricted net position is that portion of the Districts total net position restricted externally by grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

The District’s unrestricted net position as of December 31, 2021 totaled \$(45,005,724) because the District reports the liabilities for both Bonds and the Capital and Service Obligation yet the infrastructure paid for by the debt of the District is owned and reported by District No. 1 and other governmental entities.

**NOTE G – RELATED PARTIES**

Some of the members of the Board of Directors for the District are also the members of the Board of Directors for District No. 1. Some of the members on the Board of Directors for the District are also on the Board of Directors for the Cornerstone Owners Association (“COA”). In 2019 the COA sold a portion of the developable property it owned to a new developer, Cornerstone Acquisition Group (“CAG”). The COA retained the land related to the golf course and leases that land to CAG.

**NOTE H – RISK MANAGEMENT**

The District is exposed to various risks of loss related to torts, thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees, or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (“Pool”). The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials’ liability, boiler and machinery and workers compensation coverage to its members. Settled claims have not exceeded this coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property and public officials’ liability coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

**NOTE I – INTERGOVERNMENTAL AGREEMENTS**

1. District Facilities Construction and Service Agreement

On December 16, 2004, the Districts entered into a Districts Facilities Construction and Service Agreement (the “Master IGA”). The Master IGA provides that the District is to finance the construction, maintenance and operations of the facilities constructed and operated by Cornerstone Metropolitan



Cornerstone Metropolitan District No. 2

Notes to the Financial Statements

December 31, 2021

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**NOTE I – INTERGOVERNMENTAL AGREEMENTS – CONTINUED**

District No. 1 as provided by the Consolidated Service Plan. The District is to finance such activities from their annual certification of a mill levy, specific ownership taxes and development fees. The mill levy of District No. 2 is limited by the Service Plan as amended in 2013, wherein the maximum operations mill levy was removed, and the maximum debt mill levy is not to exceed 40 mills.

Per the Service Plan if there is a change in method of calculating assessed value or if any constitutionally mandated tax credit, cut or abatement occurs, the mills may be adjusted to maintain revenue levels that are neither enhanced nor diminished by these changes.

During 2013 the assessed value of property in Montrose and Ouray Counties was re-assessed resulting in a decrease of property value. The District adjusted the mill levy for operations to 70 mills and the mill levy for debt service to 40 mills in order to partially offset revenue levels diminished by the re-assessment.

**NOTE J – TAX, SPENDING AND DEBT LIMITATIONS**

Article X, Section 20 of the Colorado Constitution, commonly known as the Taxpayer's Bill of Rights (TABOR) contains tax, spending, revenue and debt limitations which apply to the State of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). At December 31, 2021, the District was not required to have an emergency reserve as all operations are performed by District No. 1.

On November 2, 2004, the District's voters authorized the District to increase property taxes up to \$60,000,000 annually, without limitation to rate, to pay the District's operations, maintenance and other expenses. The election also allows the District to collect, spend and retain all revenues without regard to the limitations contained within Article X, Section 20 of the Colorado constitution.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits will require judicial interpretation.

Cornerstone Metropolitan District No. 2

SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND  
BALANCE - BUDGET AND ACTUAL - DEBT SERVICE FUND

Year ended December 31, 2021

	Original Budget	Final Budget	Actual	Variance Favorable (Unfavorable)
<b>Revenues</b>				
Property taxes	\$ 439,193	\$ 557,571	\$ 562,953	\$ 5,382
Specific ownership taxes	54,098	68,508	68,041	68,041
Interest income	27,000	40,000	29,934	(10,066)
Total revenues	<u>520,291</u>	<u>666,079</u>	<u>660,928</u>	<u>63,357</u>
<b>Expenditures</b>				
General government				
Operations transfer to				
Cornerstone Metro District No. 1	302,264	302,263	405,675	(103,412)
Treasurer's fees	8,785	9,984	10,496	(512)
Contingency	10,000	111,517	-	111,517
Debt service				
Treasurer's fees	5,165	5,657	6,172	(515)
Bond interest	211,604	256,566	196,866	59,700
Bond principal	-	-	-	-
Contingency	14,000	14,000	-	14,000
Total expenditures	<u>551,818</u>	<u>699,987</u>	<u>619,209</u>	<u>80,778</u>
Excess of revenues over (under) expenditures	(31,527)	(33,908)	41,719	144,135
Fund balance - beginning of year	<u>31,527</u>	<u>34,526</u>	<u>34,526</u>	<u>-</u>
Fund balance - end of year	<u>\$ -</u>	<u>\$ 618</u>	<u>\$ 76,245</u>	<u>\$ 144,135</u>